

FILED

JUL 15 2025

INSURANCE REGULATION
Docketed by: 



OFFICE OF INSURANCE REGULATION

MICHAEL YAWORSKY
COMMISSIONER

Index: OIR 2025-102

IN THE MATTER OF:

CASE NO.: 401712-25-CO

MANGROVE PROPERTY INSURANCE COMPANY
_____ /

CONSENT ORDER

THIS CAUSE came for consideration as a result of MANGROVE PROPERTY INSURANCE COMPANY's ("MANGROVE") proposal to assume selected personal lines policies from CITIZENS PROPERTY INSURANCE CORPORATION ("CITIZENS"), which was submitted to the FLORIDA OFFICE OF INSURANCE REGULATION ("OFFICE") for its review on or about May 30, 2025. Following a complete review of the entire record and upon consideration thereof, and otherwise being fully advised in the premises, the OFFICE hereby finds as follows:

1. The OFFICE has jurisdiction over the subject matter and the parties herein.
2. CITIZENS has been established in accordance with the provisions of section 627.351(6), Florida Statutes (2024), as amended, to provide insurance for residential and commercial property qualified risks under circumstances specified in the statute.¹
3. The Florida Legislature has enacted section 627.351(6)(q)3.a. to encourage and provide a means for the depopulation of CITIZENS. CITIZENS submitted a plan of depopulation titled "Citizens Property Insurance Corporation Personal Residential and Commercial Lines Non-Bonus Depopulation Plan" ("Plan"), which the OFFICE adopted in Order No. 199206-16,

¹ All statutory citations contained herein refer to Florida Statutes (2024), unless otherwise noted.

approved on November 30, 2016, and amended on December 2, 2016. In December 2022, the Florida Legislature added section 627.351(6)(ii)3. through ch. 2022-271(8), Laws of Florida.² As a result of this statutory change, which applies to take-out offers that are part of an application to participate in depopulation submitted to the OFFICE on or after January 1, 2023, the Plan will conflict with Florida law. The Plan provides the terms and conditions that serve as the basis for this Consent Order except where the Plan conflicts with section 627.351(6)(ii)3. as added by ch. 2022-271(8); the Florida Statutes in effect at the time of the assumption will control. MANGROVE shall abide by the terms and conditions of the Plan and section 627.351(6)(ii)3. as added by ch. 2022-271(8) as a condition of issuance of this Consent Order.

4. MANGROVE is a Florida-domiciled property and casualty insurance company authorized to transact insurance in the state of Florida.

5. On or about May 30, 2025, MANGROVE submitted a proposal to assume selected policies from CITIZENS. The policies are expected to be assumed on or about the assumption dates of October 21, 2025, November 18, 2025, and December 16, 2025. The proposal provides for a total assumption of up to 31,947 personal residential multi-peril policies from the CITIZENS' Account across all assumption periods.

6. MANGROVE understands that the selected policies to be assumed from CITIZENS on October 21, 2025, November 18, 2025, and December 16, 2025, or at a later date approved by the OFFICE and CITIZENS, will not be subject to any incentive or bonus plan, whether statutory or otherwise.

² If a policyholder receives a take-out offer from an authorized insurer, the risk is no longer eligible for coverage with the corporation unless the premium for coverage from the authorized insurer is more than 20 % greater than the renewal premium for comparable coverage from Citizens. This applies to take-out offers that are part of an application to participate in depopulation submitted to the Office on or after January 1, 2023. Ch. 2022-271(8), Laws of Florida.

7. Coverage offered by MANGROVE must be “comparable coverage” as required by section 627.351(6). MANGROVE cannot establish comparable coverage through the offer of optional endorsements. Comparable coverage means, at a minimum, that the offer of coverage, without endorsements, include the same major covered perils at substantially similar levels of coverage as that already provided by CITIZENS. The premium calculation used to determine the 20% eligibility threshold detailed in section 627.351(6) must be calculated using offers of coverage that are comparable without the need to offer additional terms or endorsements.

8. Because of the potential harmful impact to Florida policyholders, MANGROVE shall not make takeout offers to CITIZENS policyholders that are more than 40% higher than the policyholder’s estimated renewal premium with CITIZENS. MANGROVE must use rates that have either been approved by the OFFICE or rates that have been filed with the OFFICE as “use and file” prior to the date by which MANGROVE must provide to CITIZENS its preferred policy selections and estimated renewal premiums for the subject assumption period as specified in the 2025 Assumption Calendar published by CITIZENS. The estimated premium offered by MANGROVE must reflect the cost of an offer of comparable coverage.

9. MANGROVE is responsible for ensuring that it has entered or will enter into appropriate agreements with CITIZENS to effectuate the assumption of policies as authorized by this Consent Order. By entering into this Consent Order, MANGROVE represents that it will comply with any such agreements between it and CITIZENS.

10. MANGROVE must timely provide to CITIZENS all information required by the 2025 Assumption Calendar published by CITIZENS. MANGROVE acknowledges that neither approval by CITIZENS nor entry into this Consent Order by the OFFICE constitutes a guarantee

that the above-referenced policies will ultimately be available to MANGROVE for assumption from CITIZENS, as the availability of policies for assumption may vary over time.

11. MANGROVE shall limit its actual assumption of policies from CITIZENS to the number and type of policies authorized by the OFFICE in this Consent Order. The OFFICE based its review on MANGROVE's current and projected reinsurance programs, catastrophe modeling, and financial statement projections, as well as the impact on policyholders. Such reinsurance program, catastrophe modeling, and financial statement profiles were based upon MANGROVE's current in-force book of property policies, MANGROVE's projected voluntary market writings, and the actual number of policies available in CITIZENS prior to the anticipated assumption date identified by MANGROVE as satisfying its filed and approved underwriting guidelines.

12. MANGROVE submitted the reinsurance documentation and financial projections for the assumption of up to the number and types of CITIZENS' policies as set forth in paragraph five (5) above. Each additional assumption of CITIZENS policies by MANGROVE shall be subject to advance written approval by the OFFICE.

13. MANGROVE's acquisition of adequate reinsurance and maintenance of executed reinsurance agreements are material to the OFFICE's review and analysis of MANGROVE's proposal to assume selected policies from CITIZENS and to the OFFICE's approval of assumptions in the proposal.

14. MANGROVE expressly waives its right to any hearing in this matter, the making of findings of fact and conclusions of law by the OFFICE, and all other and further proceedings herein to which it may be entitled by law or by rules of the OFFICE. MANGROVE agrees not to appeal or otherwise contest this Consent Order in any forum now or in the future available to it, including its right to any administrative proceeding, state or federal court action, or any appeal.

15. MANGROVE represents that all explanations and documents made or submitted to the OFFICE as part of its proposal to assume selected policies from CITIZENS, including all attachments and supplements thereto, fully describe all transactions, agreements, and understandings relating to the assumption of policies from CITIZENS by MANGROVE. However, all draft documents and non-executed agreements relating to MANGROVE's plan shall not be deemed approved by this Consent Order until such time as executed agreements or final documents are submitted to and approved by the OFFICE.

16. The parties agree this Consent Order will be deemed executed when the OFFICE has signed a copy of this Consent Order bearing the signature of the authorized representative of MANGROVE, notwithstanding the fact that the copy was transmitted to the OFFICE electronically. MANGROVE agrees the signature of its representative as affixed to this Consent Order shall be under seal of a Notary Public.

17. Each party to this action shall bear its own costs and attorney fees.

IT IS THEREFORE ORDERED that:

(A) Upon consideration of the proposal to assume selected policies from CITIZENS, including its attachments, the OFFICE approves the assumption of selected policies from CITIZENS, subject to adherence to the terms and conditions of this Consent Order by MANGROVE.

(B) The OFFICE approves the assumption of CITIZENS' policies up to the amounts set forth above in paragraph five (5), in accordance with any agreements between MANGROVE and CITIZENS, and this Consent Order.

(C) Regarding all reinsurance matters, MANGROVE shall:

(i) Maintain catastrophe reinsurance at such levels that are acceptable to the OFFICE but in no event less than that evidenced to the OFFICE in the proposal to assume selected policies from CITIZENS;

(ii) Notify the OFFICE of any termination of any of its reinsurance agreements. The notification shall be made to the OFFICE in writing 60 days prior to the effective date of any such termination; and

(iii) Comply with the requirements of section 624.610 with regard to all of its reinsurance arrangements.

(D) MANGROVE shall participate annually in any examination of MANGROVE's reinsurance program as requested by the OFFICE. Based upon the OFFICE's review of the models and plans, MANGROVE may be required at the OFFICE's sole discretion to take corrective action to cure any overexposure identified by the OFFICE. Such action may include obtaining additional amounts of reinsurance coverage as directed by the OFFICE or suspending writing of any additional business, including the CITIZENS policies.

(E) Upon the expiration of the assumed CITIZENS policies, MANGROVE shall provide coverage substantially equivalent to that afforded by CITIZENS at rates that have either been approved by the OFFICE or rates that have been filed with the OFFICE as "use and file", unless such policies are cancelled or nonrenewed by MANGROVE for a lawful reason.

(F) At the time MANGROVE assumes any policy of insurance from CITIZENS, MANGROVE shall either obtain a new policy application from each affected policyholder or maintain in its files a copy of the policyholder's application on file with CITIZENS. If MANGROVE chooses the former option, MANGROVE may not initiate any retroactive increase in rates or premium or any retroactive decrease in coverage provided under the assumed

CITIZENS policy (if applicable) as a result of the information obtained from or through the new policy application.

(G) For a period of three (3) years immediately following the date of entry of this Consent Order, MANGROVE shall abide by the proposal to assume selected policies from CITIZENS in all material respects. Further, MANGROVE shall abide by all terms of this Consent Order and all provisions of any agreements entered into with CITIZENS.

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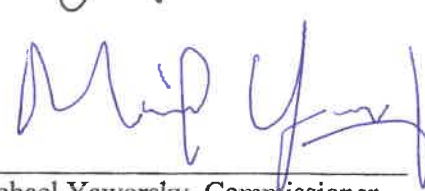
(H) Should the OFFICE determine MANGROVE has failed to materially comply with the terms of this Consent Order, the proposal to assume selected policies from CITIZENS, including its attachments and amendments thereto as submitted to the OFFICE, or terms of any agreements with CITIZENS, MANGROVE shall, upon receipt of notice of such material non-compliance, have 60 days to cure its material non-compliance. In the event MANGROVE fails to cure any such material non-compliance within the 60-day period, MANGROVE expressly agrees the OFFICE may enter an order directing it to immediately cease writing personal lines or other lines of insurance within the state of Florida, imposing such other sanctions authorized by statute or rule, or imposing other restrictions as may be deemed appropriate by the OFFICE.

WHEREFORE, the total assumption of up to 31,947 personal residential multi-peril policies from the CITIZENS' Account, across all assumption periods occurring on or about October 21, 2025, November 18, 2025, and December 16, 2025, subject to the terms and conditions of this Consent Order, is hereby APPROVED.

FURTHER, all terms and conditions contained herein are hereby ORDERED.

DONE and ORDERED this 15 day of July, 2025.




Michael Yaworsky, Commissioner
Office of Insurance Regulation

By execution hereof, MANGROVE PROPERTY INSURANCE COMPANY consents to entry of this Consent Order, agrees without reservation to all of the above terms and conditions, and shall be bound by all provisions therein. The undersigned represents that they have the authority to bind MANGROVE PROPERTY INSURANCE COMPANY to the terms and conditions of this Consent Order.

MANGROVE PROPERTY INSURANCE
COMPANY

[Corporate Seal]

SEF
Stephen Weinstein, Chief Executive Officer
Mangrove Property Insurance Company

STATE OF MA
COUNTY OF Nantucket

The foregoing instrument was acknowledged before me by means of ☒ physical presence

or ☐ online notarization, this 15 day of July 2025, by Stephen Weinstein
(name of person)

as CEO for Mangrove Property Insurance Co.
(type of authority; e.g., officer, trustee, attorney-in-fact) (company name)

Gretchen Gelder
(Signature of the Notary)
Gretchen Gelder
(Print, Type or Stamp Commissioned Name of Notary)

Personally Known _____ OR Produced Identification ☒

Type of Identification Produced Bermuda License

My Commission Expires: 10/12/29



COPIES FURNISHED TO:

Judy Grunewald, Assistant Director
Depopulation & FMAP
Citizens Property Insurance Corporation
2101 Maryland Circle
Tallahassee, FL 32303
Judy.Grunewald@citizensfla.com

Stephen Weinstein, Chief Executive Officer
Mangrove Property Insurance Company
1309 Thomasville Road Suite 300
Tallahassee, FL 32303
SHW@mangrove-fl.com

Susanne Murphy, Insurance Regulatory Consultant
Meenan P.A.
300 S. Duval Street, Ste. 410
P. O. Box 11247 (32302)
Tallahassee, FL 32301
susanne@meenanlawfirm.com

Jane Nelson, Director
P&C Financial Oversight
Office of Insurance Regulation
200 East Gaines Street
Tallahassee, FL 32399
Jane.Nelson@flor.com

Bradley Trim, Chief Financial Analyst
P&C Financial Oversight
Office of Insurance Regulation
200 East Gaines Street
Tallahassee, FL 32399
Bradley.Trim@flor.com

Carson Gaines, Assistant General Counsel
Office of Insurance Regulation
200 East Gaines Street
Tallahassee, FL 32399
Carson.Gaines@flor.com